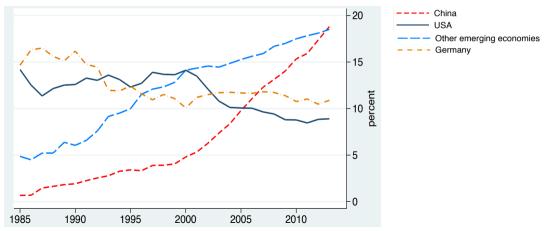
The Enduring Consequences of the China Shock

David Autor, MIT and NBER China Econ Lab — Master Lecture December 1, 2021 CHINA ECON LAB 中国经济实验室

China's historic rise as a world manufacturing power

China's manufacturing exports eclipsed the U.S. and Germany by the early 2000s

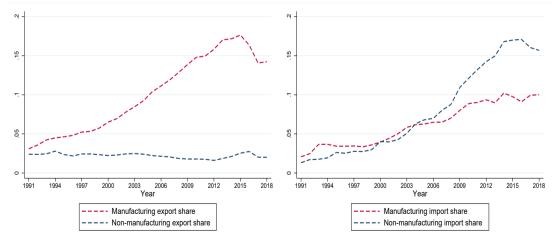


From < 2% of world manufacturing exports in 1985 to $\approx 18\%$ in 2015

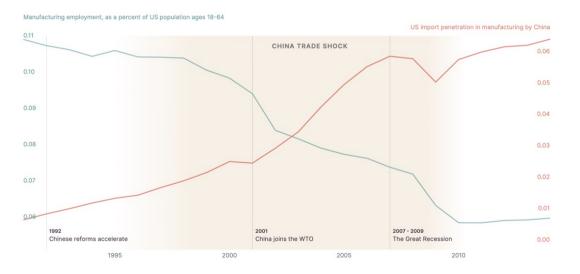
China's share of world exports and imports 1991–2018

A. Exports

B. Imports

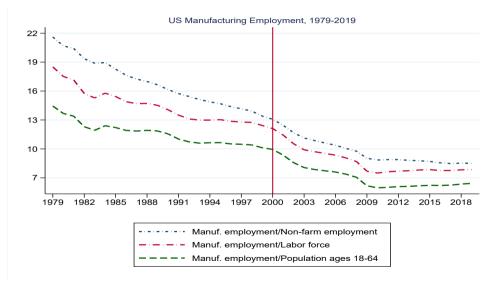


U.S. manufacturing employment fell after China joined the World Trade Organization in 2001



4

A clear inflection point in U.S. manufacturing employment after the year 2000



Employment is from CES; labor force is from CPS; population is from NVSS

Historic U.S. manufacturing emp fall: -20% in 1999-07, -33% in 1999-10



Agenda

1 How did we get here?

- **2** Ricardo's big idea—and some caveats
- **③** Learning from labor-market adjustment to the China trade shock
- **4** Beyond job loss: Social consequences of the shock
- **5** Why were the impacts so long lasting?
- **6** Assessing welfare impacts
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China's historic rise as a world manufacturing power



Deng Xiaoping, 1904–1997

China's historic rise as a world manufacturing power



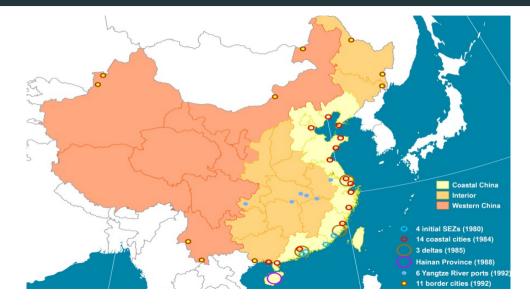
Deng Xiaoping, 1904–1997

- Chairman of the Central Advisory Commission of the Communist Party of China
- Chairman of the Central Military Commission
- Chairman of the National Committee of the Chinese People's Political Consultative Conference

Reform-driven forces behind the China trade shock

- Deng's southern tour (1992), China's WTO accession (2001)
 - Reduced input tariffs, export restrictions, policy uncertainty
 - Eased limits on FDI and MNEs, consolidation of SOEs
 - Rural to urban migration and reduced spatial misallocation
 - Temporary suppression of RMB
 - Residual productivity growth

China's Special Economic Zones (SEZs)



The view of Shenzen from Hong Kong, 1970 and 2019



The View of Shenzen from Hong Kong, 1970 and 2019

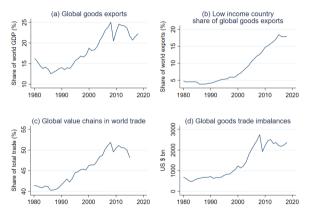


Shenzhen from Hong Kong, 2019 In the past fifty years, the population of Shenzhen has exploded, largely due to the growth of manufacturing iobs - most consumer appliances are assembled in Shenzhen.

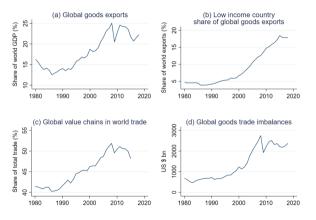
2019

SPARKTOUR | WIKIMEDIA COMMONS, CROPPED

1970



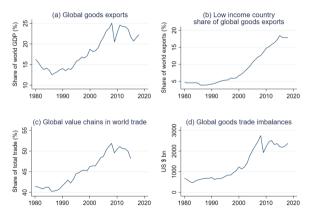
Dorn & Levell 2021



Four crucial changes in world trade

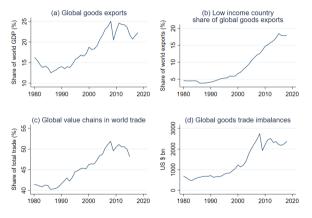
• Rising world trade in goods

Dorn & Levell 2021



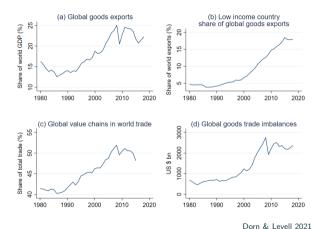
- Rising world trade in goods
- Rising share of low-income countries in world exports

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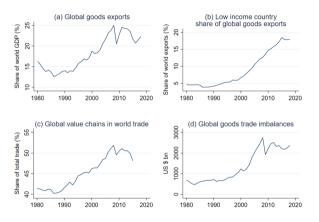


Dorn & Levell 2021

- Rising world trade in goods
- Rising share of low-income countries in world exports
- Rising share of global value chains in world trade



- Rising world trade in goods
- Rising share of low-income countries in world exports
- Rising share of global value chains in world trade
- Growing trade imbalances



Dorn & Levell 2021

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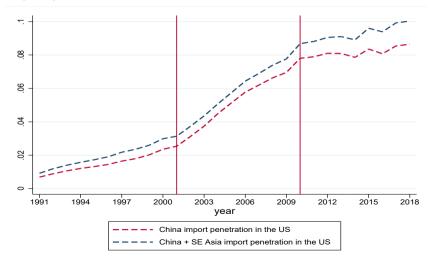
China central to all of these shifts

Reform-driven forces behind the China trade shock — Now in retreat

- Deng's southern tour (1992), China's WTO accession (2001)
 - Reduced input tariffs, export restrictions, policy uncertainty
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 - Rural to urban migration and reduced spatial misallocation
 - Temporary suppression of RMB
 - Residual productivity growth
- The Chinese state strikes back, 2008—present (and perhaps the future)
 - End of transition-era productivity growth
 - Hu and Xi progressive rollback of reforms (Lardy '19)

China trade shock in three acts: Initiation (1991-2000), intensification (2001-2010), stabilization (2010-2019)

Import penetration in US market: China alone and China + SE Asia



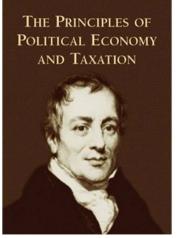
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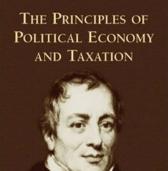
The case for free trade



Ricardo's big idea: Comparative advantage

David Ricardo, 1772 - 1823

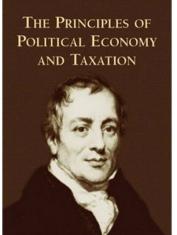
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• Trade allows countries to specialize in the goods in which they are most productive

The case for free trade

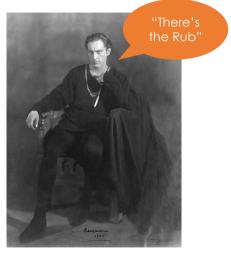


David Ricardo, 1772 - 1823

Ricardo's big idea: Comparative advantage

- Trade allows countries to specialize in the goods in which they are most productive
- Free trade among consenting nations raises GDP in all of them

But here's "the rub"



Winners and losers

John Barrymore as Hamlet in 1922

But here's "the rub"



John Barrymore as Hamlet in 1922

Winners and losers

- What is true for the welfare of a country in aggregate does not necessarily apply for all citizens in a country
- Trade normally creates winners and losers
- Yields diffuse benefits, concentrated costs

① Trade necessitates reallocation of workers and jobs

- Workers displaced from career jobs
- May require new location, new occupation
- Often leaves economic-and psychological-scars

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② Trade permanently alters skills demands

- · Raises demand for high-skill workers in industrialized countries
- Reduces demand for low-skill workers
- Even as trade grows pie modestly, can shrink some slices substantially

① Textbook scenario

1 Textbook scenario

- New businesses open, taking advantage of slack
- Displaced workers move quickly to new opportunities
- Concentrated local impacts diffuse nationally
- A small decline in aggregate demand for production workers
- Localized effects diffuse nationally

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- If workers are not geographically mobile...
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2 The bad scenario. . .

- If workers are not geographically mobile...
- If they have trouble acquiring new skills...
- If firms do not enter declining locales...
- Then economic costs will fall heavily on a few

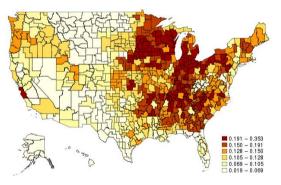
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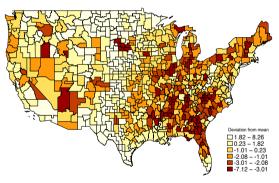
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Big picture: Rising, persistent joblessness in former manufacturing regions





B. Fall in Emp/Pop Ratio, 2000–19

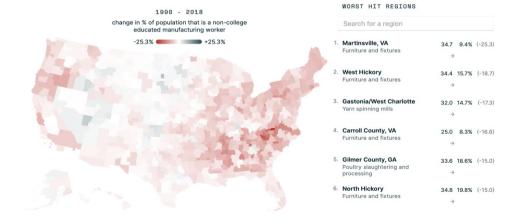


Left panel: Charles, Hurst, Schwartz, 2018 Right panel: Autor, Dorn, Hanson, 2021

Concentrated impact of China trade shock: South Atlantic, South Central, Northeast, Great Lakes

Manufacturing jobs were lost across the Midwest and Southeast

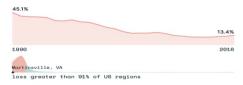
In some regions, more than one quarter of workers have been displaced from manufacturing jobs since 1990

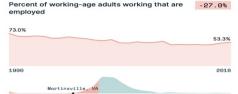


Localized impacts: The case of Martinsville, Virginia

Martinsville, Virginia

Percent of working-age adults that are working in _70.3% manufacturing

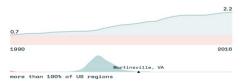






Government transfers per capita +231.4%







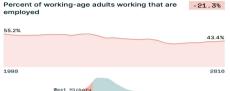


Localized impacts: The case of West Hickory, North Carolina

West Hickory, North Carolina



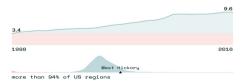






Government transfers per capita +183 1%









1 Unit of analysis: Commuting Zones (CZs)

• Compare changes in labor market outcomes in regions with larger versus smaller increases in import competition from China over 1991 to 2019

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Note: This approach captures relative not absolute effects across CZs

Commuting zone level regression analysis

Commuting Zone *i*, initial period t = 2000, h = 1, ..., 19 (time-differenced regressions of 1 to 19 years in length)

$$\Delta Y_{it+h} = \alpha_t + \beta_{1h} \Delta I P_{i\tau}^{cu} + \mathbf{X}'_{it} \beta_2 + \varepsilon_{it+h}$$

- ΔY_{it+h} = change in outcome
 - Employment-population ratio, log population headcount, log personal income per capita, log gov't transfers per capita
- $\Delta IP_{i\tau}^{cu}$ = change in Chinese import penetration over 2000-2012
 - Instrument following approach in ADH '13, AADHP '16
- $\mathbf{X}_{it} = \text{Census region time trends, initial-period controls}$
 - CZ emp. shares for manuf., women, routine, offshorable jobs; pop. shares for college-educated, foreign-born, non-white, age cohorts

Employment impacts in trade-exposed local labor markets (CZs), 1991-2016

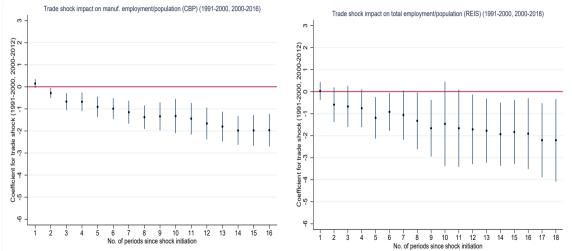
Manufacturing/Pop

Trade shock impact on manuf. employment/population (CBP) (1991-2000, 2000-2016) Э Coefficient for trade shock (1991-2000, 2000-2012) -5 -4 -3 -2 -1 0 1 2 Ģ 16 13 14 15 No. of periods since shock initiation

Large, enduring falls in manufacturing, wage & salary employment, 1991-2016

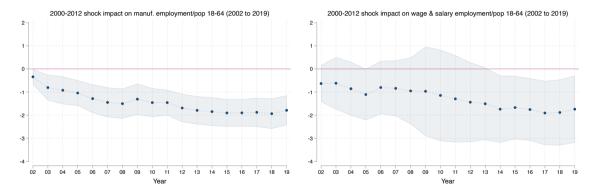
Employment/Pop

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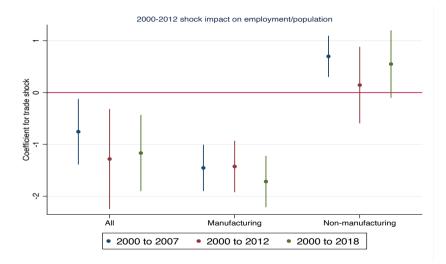
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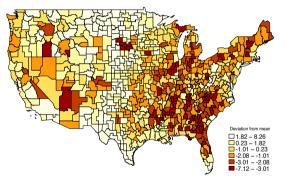


Note: Each point indicates the estimated trade-shock coefficient from a separate regression in which the time difference for the outcome variable is 2001 to the year indicated on the horizontal axis.

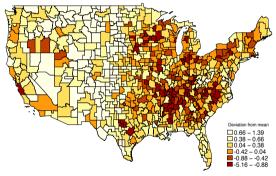
Employment losses concentrated in 2000–07 — But no rebound thereafter



Note: Each point indicates the estimated trade-shock coefficient from a separate regression in which the time difference for the outcome variable is for the indicated time period. A. Actual change



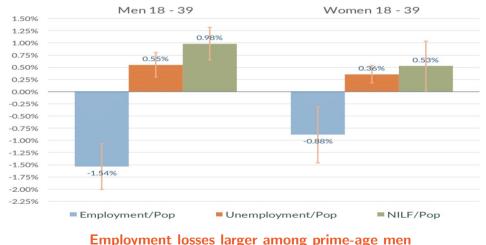
B. Change due to trade shock



Autor, Dorn, Hanson, 2021

Trade shock caused falling employment, concentrated among prime-age men

Effect of Gender Trade Shocks on LF Status by Sex, Ages 18 - 39



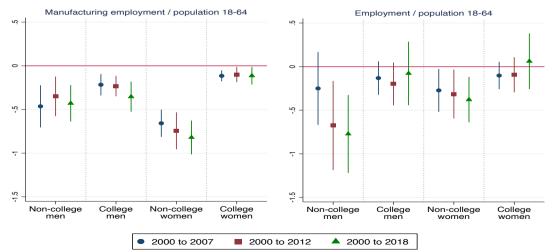
Autor, Dorn, Hanson, 2019 33

Manufacturing job losses displace workers of both sexes – but overall employment drop concentrated among non-college men

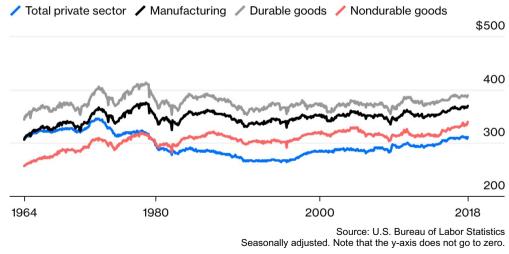
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Employment/Pop

34

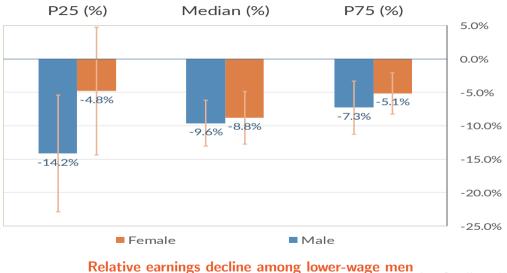


Manufacturing workers in the U.S. have relatively high weekly earnings



Average hourly earnings of production and nonsupervisory employees

A drop in relative wages of men below the median of the distribution



Trade shock caused large drop in earnings, especially among lower-wage men



Earnings declines concentrated among lower-wage men

Autor, Dorn, Hanson, 2019 37

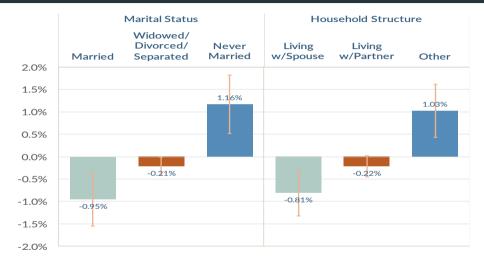
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A neighborhood in which people are poor but employed is different from a neighborhood in which people are poor and jobless. Many of today's problems in the inner-city ghettos—crime, family dissolution, welfare, low levels of social organization, and so on—are fundamentally a consequence of the disappearance of work

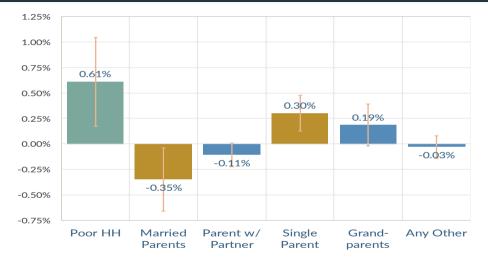
William Julius Wilson, When Work Disappears, 1996

The trade shock spurred a fall in marriages in trade-exposed CZs



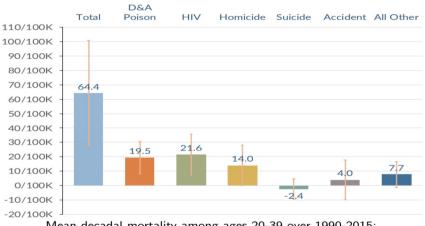
Causal effect on fraction married or living with spouse, women ages 18-39

Spurred rise in % of children <18 living in poverty, non-married households



Causal effect on fraction of children in poverty, non-married households

Spurred an increase in what Case & Deaton call 'deaths of despair'



Mean decadal mortality among ages 20-39 over 1990-2015: Men 1,645/100K, Women 709/100K, M-F gap 936/100K

Causal effect on mortality per 100K among adults Ages 20 - 39

42

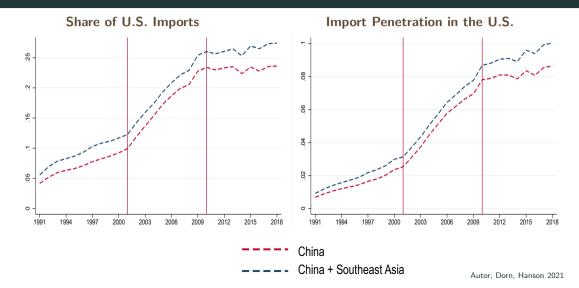
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Why were the shock's impacts so long lasting?

- **①** The shock never really ended, it just relocated to Vietnam
 - Unsupported: Evidence indicates shock plateaued after 2010
- 2 Labor regulations impeded moving workers into new lines of activity
 - Unlikely: Most impacted CZs were in right-to-work states (Chan 2019)
- 3 A dearth of human capital kept CZs from attracting new industries
 - Split CZs according to supply of college workers (Bloom et al. 2019)
- **④** Specialization in footloose industries left CZs exposed to shocks
 - Split CZs according to industry specialization (Eriksson et al. 2019)
- **5** The U.S. labor market is uniquely dysfunctional
 - Compare cross-country impacts using comparable metrics (Dorn & Levell 2021)

Including Cambodia, Indonesia, Laos, Myanmar, Philippines, Vietnam does <u>not</u> change the picture: The China shock has plateaued



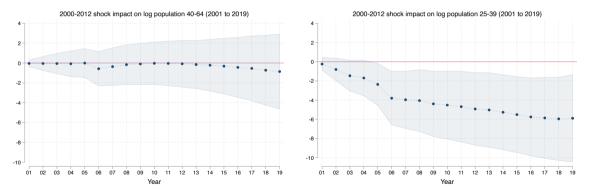
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Out-migration response small, concentrated among young adults

Precise negative impacts only for those ages 25 to 39 Log population ages 40–64 Log population ages 25–39



Note: Each point indicates the estimated trade-shock coefficient from a separate regression in which the time difference for the outcome variable is 2000 to the year indicated on the horizontal axis.

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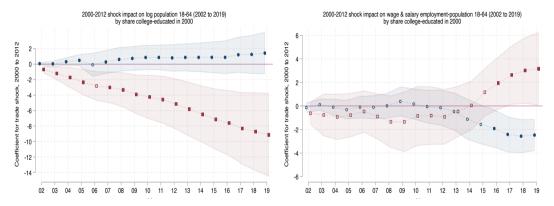
Top 20 most trade-impacted CZs, 2000-2019, were primarily less-educated

_	Values in 2000			Trade Shock	
Commuting Zone	N Population (000s)	Manuf. share of employment (%)	BA degree share of pop. 18-64 (%)	Change in import penetration (ppt), 2000-2012	Impact on log personal income per capita, 2000-2019
Sioux City, IA-NE-SD	187.6	27.0	18.8	6.10	-7.89
Union County, MS	54.4	50.1	15.2	5.41	-6.84
Meridian, MS	156.9	26.5	13.3	5.09	-6.37
Hutchinson, MN	73.0	41.5	16.2	4.43	-5.30
North Hickory, NC	377.5	43.0	15.6	4.40	-5.32
Tupelo, MS	198.1	43.7	14.4	4.18	-4.99
Martinsville, VA	19.4	47.4	11.6	3.94	-4.62
Carroll County, VA	27.5	45.1	10.4	3.80	-4.40
Lynchburg, VA	112.4	26.9	18.5	3.74	-4.32
West Hickory, NC	165.1	49.9	12.9	3.70	-4.25
Henderson County, TN	44.9	45.9	9.7	3.58	-4.07
Crossville, TN	104.5	35.6	11.5	3.45	-3.88
Raleigh-Cary, NC	1420.0	17.0	34.2	3.42	-3.84
Cleveland, TN	203.7	39.9	12.4	3.20	-3.50
McMinnville, TN	84.5	48.9	10.4	3.19	-3.48
Faribault-Northfield, MN	110.1	32.9	20.2	3.16	-3.43
St. Marys, PA	41.0	54.7	13.2	3.13	-3.40
Danville, KY	86.7	38.3	16.6	3.01	-3.2
Quincy, IL-MO	152.3	23.8	16.1	2.97	-3.1
Greene County, GA	35.5	41.1	13.4	2.84	-2.9
Fort Wayne, IN	558.4	29.2	18.4	2.83	-2.94
Huntsville, AL	521.4	25.5	24.6	2.75	-2.82

Population loss, employment rebound were both faster in more-educated CZs

Log working-age population

Working-Age Employment/Population



- O- Below median college graduate share
- D- Above median college graduate share

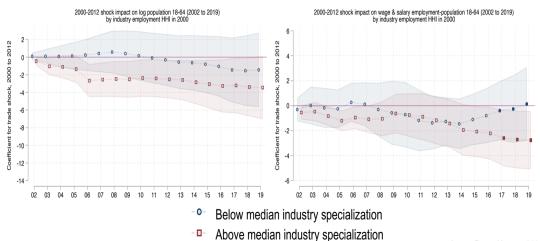
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Negative employment impacts (a bit) larger in CZs that were highly specialized

Log working-age population

Working-Age Employment/Population



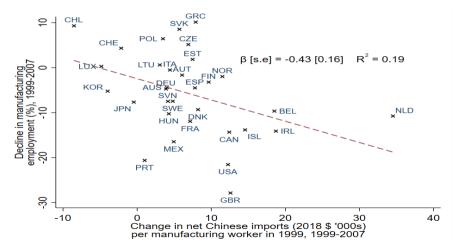
Autor, Dorn, Hanson 2021

Why were the shock's impacts so long lasting

- 1 The shock never really ended, it just relocated to Vietnam
 - Unsupported: Evidence indicates shock plateaued after 2010
- 2 Labor regulations impeded moving workers into new lines of activity
 - Unlikely: Most impacted CZs were in right-to-work states (Chan 2019)
- 3 A dearth of human capital kept CZs from attracting new industries
 - Split CZs according to supply of college workers (Bloom et al. 2019)
- ④ Specialization in footloose industries left CZs exposed to shocks
 - Split CZs according to industry specialization (Eriksson et al. 2019)
- **5** The U.S. labor market is uniquely dysfunctional Actually, no
 - Compare cross-country impacts using comparable metrics (Dorn & Levell 2021)

Is the U.S. labor market uniquely dysfunctional? Actually, no

Change in manufacturing employment/population vs. change in Chinese import competition in OECD countries, 1999–2007



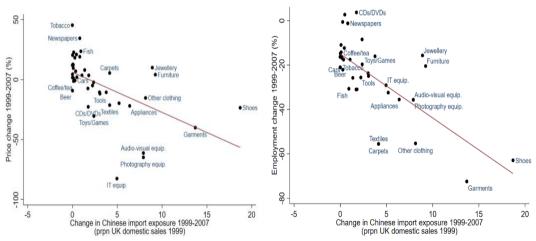
Dorn & Levell, 2021

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8 Discussion

The price and employment impacts of the China trade shock are closely related

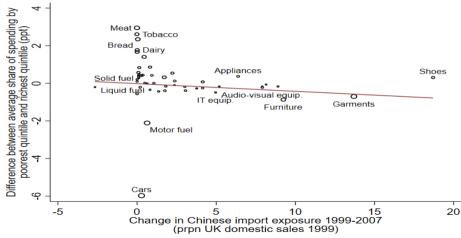
Changes in Chinese import exposure, prices, & employment in U.K. 1999–2007 Δ Prices Δ Employment



Dorn & Levell, 2021

The price effects of Chinese import competition did not favor the poor

Difference in spending by poor and rich UK households in 2001 vs. change in Chinese import exposure, 1999-2007



Dorn & Levell, 2021

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- To interpret cross-region differences in welfare impacts, theoretical models require *frictions* that produce the concentrated geographic impacts
- Most models assume labor market frictions

Counterfactual Analysis of China Shock, 2000–2007: Modest regional impacts

- Caliendo et al '19: costly labor mobility
 - Estimate mobility elasticity v from $\mathsf{E}\left[\ln \mu_t^{j,k}/\mu_t^{j,j} | \ln w_{t+1}^k/w_{t+1}^j \right]$
 - $\%\Delta \mathbf{\bar{W}} (\mathrm{std.} \ \mathrm{dev.}) = 0.20 \, (0.09)$ in long run (12 years)
- Galle et al '20: specific factors
 - Estimate labor specificity κ from $\mathsf{E}\left[\ln \hat{y}_{j} \mid \ln \hat{\pi}_{jNM}\right]$
 - $\Delta \bar{W}(std. dev.) = 0.22 (0.25)$, similar w/ home prod., unemploy.
- Adão et al '20: agglomeration effects
 - Estimate agglom, employ elasticities ψ , ϕ from E $\left[\ln \hat{w}_j, \ln \hat{L}_j | \hat{\eta}_j^P, \hat{\eta}_j^C \right]$
 - $\Delta \bar{W}(std. dev.) = 0.16(1.75)$
- Related work:
 - Rodriguez-Clare et al '20: Downward nominal wage rigidities
 - Kim & Vogel '20: Non-pecuniary losses from unemployment

Change in welfare for region *i* of US is product of standard ACR component and new Roy-Fréchet component (where $\hat{x} \equiv x_1/x_0$)

$$\hat{W}_i = \frac{\hat{Y}_i}{\hat{L}_i} \prod_j \hat{P}_j^{-\beta_j} = \prod_j \hat{\lambda}_j^{-\beta_j/\theta} \prod_j \hat{\pi}_{ij}^{-\beta_j/\kappa}$$

- \hat{W}_i = change in real income in region i
- \hat{P}_j = change in product price for industry j
- $\beta_j = \text{Cobb-Douglas}$ expenditure share for industry j
- $\hat{\lambda}_j = \text{change in US expenditure share on its own } j \text{ goods}$
- $\hat{\pi}_{ij}$ = change in employment share of industry j in region i

Relative Changes in CZ Welfare

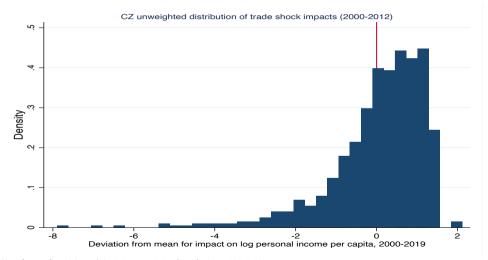
Trade-shock induced change in welfare for CZ i (conditional on controls) relative to the population-weighted US mean:

$$\ln \hat{W}_{i} - \sum_{h} s_{h} \ln \hat{W}_{h} = \ln \hat{y}_{i} - \sum_{h} s_{h} \ln \hat{y}_{h}$$
$$= \tilde{\beta}_{y\tau} \Delta \widetilde{IP}_{i\tau}^{cu} - \sum_{h} s_{h} \tilde{\beta}_{y\tau} \Delta \widetilde{IP}_{h\tau}^{cu}$$

- $s_i =$ initial share of CZ i in US population
- $\hat{y}_i = \text{trade-shock}$ induced change in income per capita in CZ i
- $\tilde{\beta}_{y\tau}$ = estimated impact coefficient for $\ln y$ over time interval au
- $\Delta IP_{i\tau}^{cu}$ = exogenous component of trade shock for CZ *i* (observed trade shock × $\hat{\beta}$ × adj. R^2 in 1^{st} stage regression)

Trade-shock-induced variance in \triangle income per capita

Unweighted distribution of CZ changes (deviation from pop.-weighted mean)



Note: Wted (unwted) std. dev. of shock impact: 1.35 (0.89); N = 722, 36 bins.

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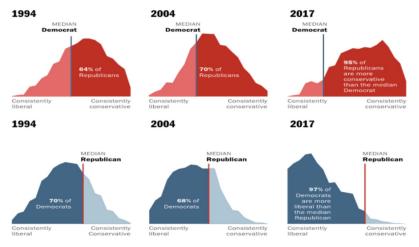
Clearly, the trade shock created both winners & losers

• Contemporary trade models don't (yet) capture this slow regional adjustment

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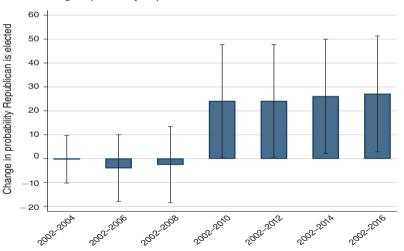
U.S. electorate has become historically politically polarized

Political Polarization: Distribution of Republicans and Democrats on a 10-item scale of political values



Pew Resaerch, 2017

Did the China trade shock contribute to polarization? Trade shock exposure raises odds that Republican candidates win House seats



Panel A. Change in probability Republican is elected

Autor, Dorn, Hanson, Majlesi 2020

	Actual Republican			
	Margin			
	Votes	% Margin		
Georgia	215,380	(5.28%)		
Arizona	84,904	(4.12%)		
North Carolina	177,009	(3.78%)		
Florida	119,489	(1.27%)		
Pennsylvania	73,224	(1.24%)		
Wisconsin	24,081	(0.81%)		
Michigan	13,107	(0.27%)		
New Hampshire	-2,687	(-0.37%)		
Minnesota	-43,783	(-1.49%)		
Electoral Votes	306			
Electoral Votes	232			

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			If Chinese Import		
	Actual Re	Actual Republican		h were	
	Ma	rgin	10% Smaller		
	Votes	% Margin	Votes	% Margin	
Georgia	215,380	(5.28%)	202,810	(4.97%)	
Arizona	84,904	(4.12%)	77,860	(3.78%)	
North Carolina	177,009	(3.78%)	141,689	(3.03%)	
Florida	119,489	(1.27%)	100,727	(1.07%)	
Pennsylvania	73,224	(1.24%)	52,630	(0.89%)	
Wisconsin	24,081	(0.81%)	11,067	(0.37%)	
Michigan	13,107	(0.27%)	-3,979	(-0.08%)	
New Hampshire	-2,687	(-0.37%)	-6,830	(-0.94%)	
Minnesota	-43,783	(-1.49%)	-54,009	(-1.84%)	
Electoral Votes Trump		306	290		
Electoral Votes	Clinton	232	248		

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			If Chinese Import		If Chinese Import		
	Actual Republican		Growth were		Growth were		
	Margin		10% S	10% Smaller		25% Smaller	
	Votes	% Margin	Votes	% Margin	Votes	% Margin	
Georgia	215,380	(5.28%)	202,810	(4.97%)	183,956	(4.51%)	
Arizona	84,904	(4.12%)	77,860	(3.78%)	67,295	(3.27%)	
North Carolina	177,009	(3.78%)	141,689	(3.03%)	88,708	(1.89%)	
Florida	119,489	(1.27%)	100,727	(1.07%)	72,584	(0.77%)	
Pennsylvania	73,224	(1.24%)	52,630	(0.89%)	21,739	(0.37%)	
Wisconsin	24,081	(0.81%)	11,067	(0.37%)	-8,455	(-0.28%)	
Michigan	13,107	(0.27%)	-3,979	(-0.08%)	-29,608	(-0.61%)	
New Hampshire	-2,687	(-0.37%)	-6,830	(-0.94%)	-13,045	(-1.80%)	
Minnesota	-43,783	(-1.49%)	-54,009	(-1.84%)	-69,347	(-2.36%)	
Electoral Votes Trump		306	290		280		
Electoral Votes Clinton		232	248		258		

	Actual Republican Margin		If Chinese Import Growth were 10% Smaller		If Chinese Import Growth were 25% Smaller		If Chinese Import Growth were 50% Smaller	
	Votes	% Margin	Votes	% Margin	Votes	% Margin	Votes	% Margin
Georgia	215,380	(5.28%)	202,810	(4.97%)	183,956	(4.51%)	152,531	(3.74%)
Arizona	84,904	(4.12%)	77,860	(3.78%)	67,295	(3.27%)	49,685	(2.41%)
North Carolina	177,009	(3.78%)	141,689	(3.03%)	88,708	(1.89%)	407	(0.01%)
Florida	119,489	(1.27%)	100,727	(1.07%)	72,584	(0.77%)	25,679	(0.27%)
Pennsylvania	73,224	(1.24%)	52,630	(0.89%)	21,739	(0.37%)	-29,746	(-0.50%)
Wisconsin	24,081	(0.81%)	11,067	(0.37%)	-8,455	(-0.28%)	-40,991	(-1.38%)
Michigan	13,107	(0.27%)	-3,979	(-0.08%)	-29,608	(-0.61%)	-72,324	(-1.49%)
New Hampshire	-2,687	(-0.37%)	-6,830	(-0.94%)	-13,045	(-1.80%)	-23,404	(-3.22%)
Minnesota	-43,783	(-1.49%)	-54,009	(-1.84%)	-69,347	(-2.36%)	-94,911	(-3.23%)
Electoral Votes	Trump	306	29	00	28	30	26	50
Electoral Votes	Clinton	232	24	18	25	58	27	78

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Evidence that multiple economic shocks catalyze political polarization

 Great Recession and anti-establishment parties in Europe: Algan, Guriev, Papaioannou, and Passari '17

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- A paradox

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Identity and economic vs. cultural cleavages: Bonomi, Gennaioli, Tabellini '21

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- (See also Gross and Helpman '21: Identity politics and trade policy)

Taking a further step back

• This political realignment has been percolating for decades (Gethin, Martínez-Toledano, Piketty '21)

Taking a further step back

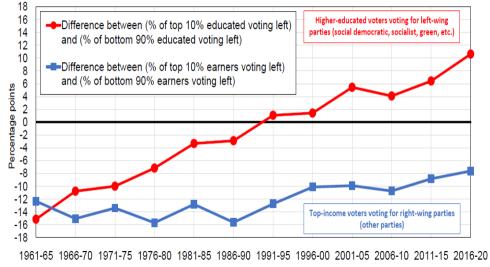
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- · Historically, low-income voters leaned left, high-income voters leaned right
- Increasingly, a multi-elite world
 - 1 High-education elites lean left, even though they are also high-income elites
 - 2 Low-income voters increasingly drawn to right-leaning, anti-immigrant parties
 - 8 High income non-educational elites continue to lean right, as always

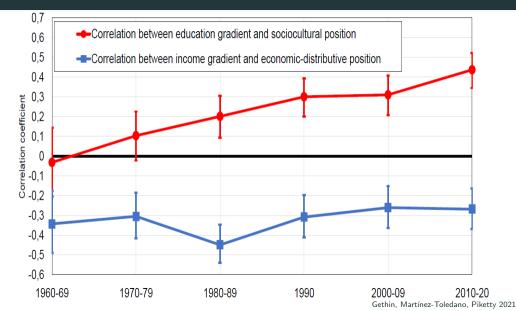
This political realignment has been slowly percolating for decades

High-educated voters realigning left, High-income voters remain on the right



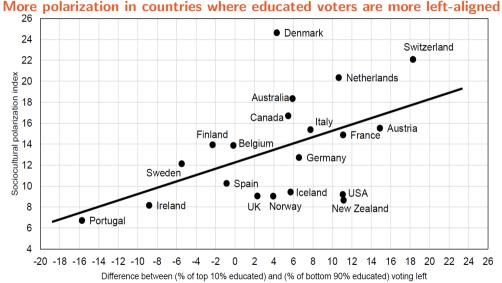
Gethin, Martínez-Toledano, Piketty 2021

Increasing leftward-lean of educated elites



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Where educated voters are more left-leaning, polarization appears greater



Gethin, Martínez-Toledano, Piketty 2021

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- Underappreciated barriers to labor mobility: housing, family, age/skill (which may be compounded by barriers to capital mobility)

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- **③** Can economic remedies relieve these social and cultural pressures?
 - Not at all clear that the effects are reversible
 - A hope: Could better economic & social protections limit future damage?

